



Original Effective Date: 08/01/2009
Current Effective Date: 03/27/2026
Last P&T Approval/Version: 01/28/2026
Next Review Due By: 01/2027
Policy Number: C10899-A

Buprenorphine-Naloxone and Buprenorphine for Opioid Dependence

PRODUCTS AFFECTED

buprenorphine, buprenorphine/naloxone, Suboxone FILM (buprenorphine/naloxone SL film), Zubsolv SUBL (buprenorphine/naloxone SL tab)

COVERAGE POLICY

Coverage for services, procedures, medical devices and drugs are dependent upon benefit eligibility as outlined in the member's specific benefit plan. This Coverage Guideline must be read in its entirety to determine coverage eligibility, if any. This Coverage Guideline provides information related to coverage determinations only and does not imply that a service or treatment is clinically appropriate or inappropriate. The provider and the member are responsible for all decisions regarding the appropriateness of care. Providers should provide Molina Healthcare complete medical rationale when requesting any exceptions to these guidelines.

Documentation Requirements:

Molina Healthcare reserves the right to require that additional documentation be made available as part of its coverage determination; quality improvement; and fraud; waste and abuse prevention processes. Documentation required may include, but is not limited to, patient records, test results and credentials of the provider ordering or performing a drug or service. Molina Healthcare may deny reimbursement or take additional appropriate action if the documentation provided does not support the initial determination that the drugs or services were medically necessary, not investigational, or experimental, and otherwise within the scope of benefits afforded to the member, and/or the documentation demonstrates a pattern of billing or other practice that is inappropriate or excessive.

DIAGNOSIS:

Opioid use disorder

REQUIRED MEDICAL INFORMATION:

This clinical policy is consistent with standards of medical practice current at the time that this clinical policy was approved. If a drug within this policy receives an updated FDA label within the last 180 days, medical necessity for the member will be reviewed using the updated FDA label information along with state and federal requirements, benefit being administered and formulary preferencing. Coverage will be determined on a case-by case basis until the criteria can be updated through Molina Healthcare, Inc. clinical governance. Additional information may be required on a case-by-case basis to allow for adequate review. When the requested drug product for coverage is dosed by weight, body surface area or other member specific measurement, this data element is required as part of the medical necessity review. The Pharmacy and Therapeutics Committee has determined that the drug benefit shall be a mandatory generic and that generic drugs will be dispensed whenever available.

Drug and Biologic Coverage Criteria

A. OPIOID USE DISORDER:

1. Documented diagnosis of opioid use disorder or opioid dependence
AND
2. (a) FOR STATES WITH PRESCRIPTION DRUG MONITORING PROGRAMS (PDMPs):
Prescriber
attestation that they utilized (and will continue to utilize) the applicable State PDMP prior to
issuance of a prescription or continuation of therapy request
OR
(b) FOR STATES WITHOUT PDMPs: Prescriber attestation that they will review member's
records on a periodic basis or as necessary to ensure no abuse or diversion of the
buprenorphine/naloxone or buprenorphine
AND
3. Prescriber attestation of counseling member regarding a comprehensive substance use
disorder treatment plan that includes biopsychosocial support and resource referral, and
random clinical drug testing per ASAM guidelines
AND
4. FOR BUPRENORPHINE REQUESTS ONLY: Member is unable to take
buprenorphine/naloxone as documented by ONE of the following:
 - (a) Pregnancy or breastfeeding. Document anticipated date of delivery. NOTE: Member may
initiate or continue on buprenorphine monotherapy for the duration of the pregnancy and
while breastfeeding.
OR
 - (b) Moderate to severe hepatic impairment (Child-Pugh B to C)
OR
 - (c) Maintenance therapy: Unable to take naloxone-containing products due to a documented
hypersensitivity to naloxone or naltrexone, FDA-labeled contraindication, drug- drug
interaction, or history of toxic adverse effects that caused immediate or long-term damage
AND
5. IF THIS IS A NON-FORMULARY/NON-PREFERRED PRODUCT: Documentation of
trial/failure of or serious side effects to a majority (not more than 3) of the preferred
formulary/PDL alternatives for the given diagnosis. Submit documentation including
medication(s) tried, dates of trial(s) and reason for treatment failure(s).
MOLINA REVIEWER NOTE: For Illinois Marketplace, please see Appendix.

CONTINUATION OF THERAPY:

A. OPIOID USE DISORDER:

1. Adherence to Buprenorphine/Naloxone or buprenorphine therapy since previous
authorization as verified by the prescriber or member medication fill history
AND
2. Prescriber attestation of monitoring that member has adhered to any recommendations
regarding comprehensive substance use disorder treatment plan that includes
biopsychosocial support and resource referral, and random clinical drug testing per ASAM
guidelines
AND
3. (a) FOR STATES WITH PRESCRIPTION DRUG MONITORING PROGRAMS (PDMPs):
Prescriber attestation that they utilized (and will continue to utilize) the applicable State
PDMP prior to issuance of a prescription or continuation of therapy request
OR
(b) FOR STATES WITHOUT PDMPs: Prescriber attestation that they will review member's
records on a periodic basis or as necessary to ensure no abuse or diversion of the

Drug and Biologic Coverage Criteria

buprenorphine/naloxone or buprenorphine

AND

4. FOR BUPRENORPHINE REQUESTS ONLY: Member continues to be unable to take buprenorphine/naloxone as documented by ONE of the following:
 - (a) Pregnancy or breastfeeding. Document anticipated date of delivery. NOTE: Member may initiate or continue on buprenorphine monotherapy for the duration of the pregnancy and while breastfeeding.OR
 - (b) Moderate to severe hepatic impairment (Child-Pugh B to C)OR
 - (c) Maintenance therapy: Unable to take naloxone-containing products due to a documented hypersensitivity to naloxone or naltrexone, FDA-labeled contraindication, drug-drug interaction, or history of toxic side effects that caused immediate or long-term damageAND
5. Prescriber attests to or clinical reviewer has found no evidence of intolerable adverse effects or drug toxicity

DURATION OF APPROVAL:

Initial authorization: 6 months, Continuation of Therapy: 6 months

PRESCRIBER REQUIREMENTS:

Prescribed by an opioid use disorder specialist

AGE RESTRICTIONS:

16 years of age and older

QUANTITY:

buprenorphine sublingual tab: maximum daily dose 24 mg

Suboxone (buprenorphine/naloxone sublingual film/tablet): maximum daily dose 24/6 mg

Zubsolv (buprenorphine/naloxone) sublingual tablet: maximum daily dose 17.1mg/4.2mg

PLACE OF ADMINISTRATION:

The recommendation is that oral medications in this policy will be for pharmacy benefit coverage and patient self-administered.

DRUG INFORMATION

ROUTE OF ADMINISTRATION:

Sublingual

DRUG CLASS:

Opioid Agonist-Antagonist Analgesics

FDA-APPROVED USES:

Buprenorphine sublingual tablet is indicated for the treatment of opioid dependence and is preferred for induction and should be used as part of a complete treatment plan that includes counseling and psychosocial support.

Suboxone sublingual film is indicated for the treatment of opioid dependence and should be used

Drug and Biologic Coverage Criteria

as part of a complete treatment plan that includes counseling and psychosocial support.

Suboxone tablet is indicated for the maintenance treatment of opioid dependence and should be used as part of a complete treatment plan that includes counseling and psychosocial support.

Zubsolv sublingual tablet is indicated for treatment of opioid dependence and should be used as part of a complete treatment plan that includes counseling and psychosocial support.

COMPENDIAL APPROVED OFF-LABELED USES:

None

APPENDIX

APPENDIX:

Reserved for State specific information. Information includes, but is not limited to, State contract language, Medicaid criteria and other mandated criteria.

State Specific Information

State Marketplace

Illinois (Source: [Illinois General Assembly](#))

“(215 ILCS 134/45.1) Sec. 45.1. Medical exceptions procedures required. (c) An off-formulary exception request shall not be denied if: (1) the formulary prescription drug is contraindicated; (2) the patient has tried the formulary prescription drug while under the patient's current or previous health insurance or health benefit plan and the prescribing provider submits evidence of failure or intolerance; or (3) the patient is stable on a prescription drug selected by his or her health care provider for the medical condition under consideration while on a current or previous health insurance or health benefit plan. (d) Upon the granting of an exception request, the insurer, health plan, utilization review organization, or other entity shall authorize the coverage for the drug prescribed by the enrollee's treating health care provider, to the extent the prescribed drug is a covered drug under the policy or contract up to the quantity covered. (e) Any approval of a medical exception request made pursuant to this Section shall be honored for 12 months following the date of the approval or until renewal of the plan.”

DSM-5 OPIOID USE DISORDER

DSM-5 opioid use disorder is defined as follows:

A problematic pattern of opioid use leading to clinically significant impairment or distress, as manifested by at least two (or more) of the following, occurring within a 12-month period:

- 1) Substance is often taken in larger amounts or over a longer period than was intended
- 2) There is a persistent desire or unsuccessful efforts to cut down or control opioid use
- 3) A great deal of time is spent in activities necessary to obtain the opioid, use the opioid or recover from its effects
- 4) Craving, or a strong desire or urge to use opioids
- 5) Recurrent opioid use resulting in failure to fulfill major role obligations at work, school or home
- 6) Continued opioid use despite having persistent or recurrent social or interpersonal problems caused or exacerbated by the effects of opioids
- 7) Important social, occupational, or recreational activities are given up or reduced because of opioid use
- 8) Recurrent opioid use in situations in which it is physically hazardous
- 9) Continued opioid use despite knowledge of having a persistent or recurrent physical or psychological problem that is likely to have been cause or exacerbated by the substance

Drug and Biologic Coverage Criteria

- 10) Tolerance, as defined by either of the following:
 - a) a need for markedly increased amounts of opioids to achieve intoxication or desired effect
 - b) a markedly diminished effect with continued use of the same amount of the opioid; however, this criterion is not considered to be met for those taking opioids solely under appropriate medical supervision
- 11) Withdrawal, as manifested by either of the following:
 - a) the characteristic opioid withdrawal syndrome
 - b) opioids (or closely related substance) is taken to relieve or avoid withdrawal symptoms NOTE: The severity of opioid use disorder at the time of diagnosis can be specified as a subtype based on the number of criteria present
Mild: Presence of 2-3 symptoms
Moderate: Presence of 4-5 symptoms
Severe: Presence of 6 or more symptoms

Reference: American Psychiatric Association. Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition

DRUG ADDICTION TREATMENT ACT OF 2000 (DATA 2000)

Background: In 2000 Congress passed DATA-2000, a law that allows physicians, to become eligible to prescribe specially approved opioid-based medications specifically for the treatment of opioid addiction. Buprenorphine/naloxone (Suboxone®) and buprenorphine (Subutex®) became the first medications to be approved and affected by this law. If physicians take and pass an 8-hour course and meet other qualifications, they become eligible to apply for a special waiver which allows them to treat addiction with above mentioned medications in an office-based setting. This same law, void of any supporting science, arbitrarily caps the number of addicted patients a physician can treat at any one time to 30 through the first year following certification, expandable to 100 patients thereafter. No other medications have such restrictions, including the prescription drugs people get addicted to and die from. Like many well-intentioned laws, the unintended consequences are significant. <https://www.naabt.org/data2000.cfm>

Update 7/2016: In 2016 HHS amended the regulation to allow qualifying physicians to apply for permission to help up to 275 patients concurrently. Physicians must reapply every 3 years. https://www.naabt.org/tl/275_patient_limit_increase_HHS_2016.pdf

Update 7/2016: On 7/22/2016 the Comprehensive Addiction and Recovery Act (CARA) of 2016 was signed into law. One of its provisions is to allow Nurse Practitioners and Physician Assistants to obtain a DATA-2000 waiver and prescribe buprenorphine for the treatment of Opioid Use Disorder. Prescribing was previously limited to physicians; however, in 2016, Congress passed the Comprehensive Addiction and Recovery Act (CARA) to expand office-based treatment to allow nurse practitioners and physician assistants to prescribe buprenorphine for opioid addiction physician assistants and nurse practitioners to prescribe buprenorphine for addiction if they meet training and state-specific requirements. <http://www.asam.org/magazine/read/article/2016/07/13/congress-passes-cara!-asam-applauds-passage-of-historic-addiction-legislation>

In October 2018, the SUPPORT for Patients and Community Act expanded buprenorphine prescribing privilege to qualifying clinical nurse specialists, certified registered nurse anesthetists, and certified nurse midwives.

Prescription Drug Monitoring Program (PDMP)

Drug and Biologic Coverage Criteria

A PDMP is a statewide electronic database which collects designated data on substances dispensed in the state. The PDMP is housed by a specified statewide regulatory, administrative or law enforcement agency. The housing agency distributes data from the database to individuals who are authorized under state law to receive the information for purposes of their profession. Each state designates a state agency to oversee its PDMP, which may include health departments, pharmacy boards, or state law enforcement.

The Alliance of States with Prescription Monitoring Programs (www.nascsa.org/rxMonitoring.htm) maintains a list of state contacts.

The National Alliance for Model State Drug Laws (www.namsdl.org/prescription-monitoring-programs.cfm) provides links to each state's statutes and regulations regarding PDMPs. http://www.deadiversion.usdoj.gov/faq/rx_monitor.htm

BACKGROUND AND OTHER CONSIDERATIONS

BACKGROUND:

None

CONTRAINDICATIONS/EXCLUSIONS/DISCONTINUATION:

All other uses of Buprenorphine & Buprenorphine-Naloxone products are considered experimental/investigational and therefore, will follow Molina's Off-Label policy. Contraindications to buprenorphine and naloxone sublingual tablets, Suboxone (buprenorphine and naloxone sublingual film), Zubsolv (buprenorphine and naloxone sublingual tablets) include: hypersensitivity to buprenorphine or naloxone. Contraindications to buprenorphine sublingual tablet include: hypersensitivity to buprenorphine.

OTHER SPECIAL CONSIDERATIONS:

None

CODING/BILLING INFORMATION

CODING DISCLAIMER. Codes listed in this policy are for reference purposes only and may not be all-inclusive or applicable for every state or line of business. Deleted codes and codes which are not effective at the time the service is rendered may not be eligible for reimbursement. Listing of a service or device code in this policy does not guarantee coverage. Coverage is determined by the benefit document. Molina adheres to Current Procedural Terminology (CPT®), a registered trademark of the American Medical Association (AMA). All CPT codes and descriptions are copyrighted by the AMA; this information is included for informational purposes only. Providers and facilities are expected to utilize industry-standard coding practices for all submissions. Molina has the right to reject/deny the claim and recover claim payment(s) if it is determined it is not billed appropriately or not a covered benefit. Molina reserves the right to revise this policy as needed.

HCPCS CODE	DESCRIPTION
NA	

AVAILABLE DOSAGE FORMS:

Buprenorphine HCl SUBL 2MG, 8MG

Buprenorphine HCl-Naloxone HCl FILM 12-3MG, 2-0.5MG, 4-1MG, 8-2MG

Drug and Biologic Coverage Criteria

Suboxone FILM 12-3MG, 2-0.5MG, 4-1MG, 8-2MG

Zubsolv SUBL 0.7-0.18MG, 1.4-0.36MG, 11.4-2.9MG, 2.9-0.71MG, 5.7-1.4MG, 8.6-2.1MG

REFERENCES

1. Suboxone (buprenorphine/naloxone) sublingual film [prescribing information]. North Chesterfield, VA: Indivior Inc; December 2025.
2. Buprenorphine/naloxone sublingual tablets [prescribing information]. Cranbury, NY: Sun Pharmaceutical Industries, Inc.; November 2025.
3. Bunavail (buprenorphine/naloxone) buccal film [prescribing information]. Raleigh, NC: BioDelivery Sciences International Inc; March 2021.
4. Zubsolv (buprenorphine/naloxone) sublingual tablets [prescribing information]. Morristown, NJ: Orexo US, Inc.; May 2025.
5. Buprenorphine sublingual tablets [prescribing information]. Berkeley Heights, NJ: Hikma Pharmaceuticals USA Inc.; September 2023.
6. Kampman K, Jarvis M. American Society of Addiction Medicine (ASAM) National Practice Guideline for the Use of Medications in the Treatment of Addiction Involving Opioid Use. *JAddict Med.* 2015 Sep-Oct;9(5):358-67 full-text. Available at: <http://www.asam.org/docs/default-source/practice-support/guidelines-and-consensus-docs/asam-national-practice-guideline-supplement.pdf>
7. Center for Substance Abuse Treatment. Clinical guidelines for the Use of Buprenorphine in the Treatment of Opioid Addiction. Treatment Improvement Protocol (TIP) series 40. DHHS Publication No. (SMA) 04-3939. Rockville, MD: Substance Abuse and Mental Health Services Administration, 2004. Available at: <http://www.naabt.org/documents/TIP40.pdf>.
8. Substance Abuse and Mental Health Services Administration (SAMHSA). Federal Guidelines for Opioid Treatment Programs. HHS Publication No. (SMA) PEP15- FEDGUIDEOTP. Rockville, MD: Substance Abuse and Mental Health Services Administration, 2015. Available at: <http://store.samhsa.gov/shin/content/PEP15-FEDGUIDEOTP/PEP15-FEDGUIDEOTP.pdf>
9. Center for Addiction and Mental Health (CAMH). Buprenorphine/naloxone for opioid dependence: clinical practice guideline. Available at: <https://www.porticonetwork.ca/documents/204049/0/buprenophin+guideline+2012/ef7d9c7a-d1b4-46b7-b566-7207c31ac1b7>. Accessed January 2017
10. American Psychiatric Association. Opioid use disorder diagnostic criteria. Available at: <http://pcssmat.org/wp-content/uploads/2014/02/5B-DSM-5-Opioid-Use-Disorder-Diagnostic-Criteria.pdf>.
11. Substance Abuse and Mental Health Services Administration (SAMHSA). Medication and counseling treatment. September 28, 2015. Available at: <http://www.samhsa.gov/medication-assisted-treatment/treatment#medications-used-in-mat>
12. National Institute on Drug Abuse. DruFacts: treatment approaches for drug addiction. Revised July 2016. Available at: <http://www.drugabuse.gov/publications/drugfacts/treatment-approaches-drug-addiction>.
13. American Psychiatric Association. Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition (DSM-5), American Psychiatric Association, Arlington, VA 2013
14. Cdc.gov. (2019). CDC Guideline for Prescribing Opioids for Chronic Pain | Drug Overdose [CDC Injury Center. [online] Available at: <https://www.cdc.gov/drugoverdose/prescribing/guideline.html> [Accessed 20 Feb. 2019].
15. Aacc.org. (2019). [online] Available at: <https://www.aacc.org/-/media/Files/Science-and-Practice/Practice-Guidelines/Pain-Management/LMPGPain-Management20171220.pdf> [Accessed 20

Drug and Biologic Coverage Criteria
Feb. 2019].

16. Centers for Disease Control and Prevention. 2018 Annual Surveillance Report of Drug-Related Risks and Outcomes — United States. Surveillance Special Report 2. Centers for Disease Control and Prevention, U.S. Department of Health and Human Services. Published August 31, 2018
17. Dowell D, Ragan KR, Jones CM, Baldwin GT, Chou R. CDC Clinical Practice Guideline for Prescribing Opioids for Pain — United States, 2022. MMWR Recomm Rep 2022;71(No. RR-3):1–95. DOI: <http://dx.doi.org/10.15585/mmwr.rr7103a1>
18. The ASAM National Practice Guideline for the treatment of opioid use disorder: 2020 focused update. (2020). Journal of Addiction Medicine, 14(2S), 1-91. doi:10.1097/adm.0000000000000633
19. Harris, M., Schiff, D. M., Saia, K., Serra Muftu, Standish, K., & Wachman, E. M. (2023). Academy of Breastfeeding Medicine Clinical Protocol #21: Breastfeeding in the Setting of Substance Use and Substance Use Disorder (Revised 2023). Breastfeeding Medicine, 18(10), 715–733. <https://doi.org/10.1089/bfm.2023.29256.abm>
20. Coffa, D., & Snyder, H. (2019). Opioid Use Disorder: Medical Treatment Options. American Academy of Family Physicians, 100(7), 416–425. Retrieved from <https://www.aafp.org/pubs/afp/issues/2019/1001/p416.pdf>
21. Bukstein, O. G. (2005). Practice Parameter for the Assessment and Treatment of Children and Adolescents With Substance Use Disorders. Journal of the American Academy of Child & Adolescent Psychiatry, 44(6), 609–621. <https://doi.org/10.1097/01.chi.0000159135.33706.37>
22. Levy, S., et.al. (2016). Medication-Assisted Treatment of Adolescents With Opioid Use Disorders. PEDIATRICS, 138(3), e20161893–e20161893. <https://doi.org/10.1542/peds.2016-1893>
23. American Medical Association. (2019). AMA Substance Use and Pain Care Task Force: Recommendations for Policymakers. Retrieved from AMA End the Epidemic website: <https://end-overdose-epidemic.org/task-force-recommendations/opioid-task-force/>

SUMMARY OF REVIEW/REVISIONS	DATE
REVISION- Notable revisions: Required Medical Information Continuation of Therapy Quantity Route of Administration FDA-Approved Uses Contraindications/Exclusions/Discontinuation Available Dosage Forms References	Q1 2026
REVISION- Notable revisions: Required Medical Information Continuation of Therapy Available Dosage Forms References	Q1 2025
REVISION- Notable revisions: Products Affected Required Medical Information Continuation of Therapy Appendix References	Q1 2024

Drug and Biologic Coverage Criteria

REVISION- Notable revisions: Required Medical Information Continuation of Therapy Prescriber Requirements FDA-Approved Uses Contraindications/Exclusions/Discontinuation Available Dosage Forms References	Q1 2023
Q2 2022 Established tracking in new format	Historical changes on file